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Cooper, Janet; Yeoman, Alison; Urquhart, Christine; Tyler, Alyson

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tel: +44 1970 62 2400

email: is@aber.ac.uk

The management of health library outreach services: evaluation and reflection on lessons learned on the VIVOS project*

Alison J. Yeoman MSc Research Officer email alison.yeoman@blueyonder.co.uk

Janet M. Cooper MSc Research Officer email jmc96@aber.ac.uk

Christine J. Urquhart PhD Senior Lecturer cju@aber.ac.uk

Alyson Tyler MSc Research Officer aet98@aber.ac.uk

Department of Information Studies, University of Wales Aberystwyth,

Aberystwyth, SY23 3AS, U.K.

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The management of health library outreach services: evaluation and reflection on lessons learned on the VIVOS project

Abstract

The aim of the VIVOS project was to develop and evaluate methodologies, i.e. sets of methods, for determining the value and impact of ‘virtual outreach’ information services, in the health sector in the UK. Five different projects were recruited initially, with another two added later. Methods were largely qualitative, with over 130 interviews conducted among health professionals, complemented by postal questionnaire surveys. Identified factors impacting on the successful roll-out and continued development of the projects included the need for help-desk type services, to provide sustained support for new users to the services. Follow-up of the projects 18 months after the end of the VIVOS project revealed that the long-term impacts for the participating library managers included the benefits of using evidence on service outcomes, enhanced recognition locally and greater confidence in evaluation.

Keywords: project management, networked database services, evaluation, impact assessment, user education, training, digital libraries

Introduction

VIVOS (Value and Impact of Virtual Outreach Services) was a one-year project running from February 2000 to the end of January 2001. It was conducted by the Department of Information Studies, The University of Wales Aberystwyth and received funding from Re:source – the Council for Museums Archives and Libraries, England. The research team collaborated with information professionals working on a variety of outreach projects, in various settings (rural, urban, inner city). A largely qualitative approach was taken to determine the benefits to health professionals of using each service and the way use of such services might be encouraged.

This paper discusses the methods used, presents and discusses the main themes from the findings for marketing and management of such services, and provides a brief overview of progress since the formal completion of the VIVOS project.

Aims and objectives of the VIVOS project

The aim of the VIVOS was to develop and evaluate methodologies, or sets of methods, for determining the value and impact of virtual outreach information services in the health sector. The findings were intended to inform guidelines for project management of these and similar services – a set of such guidelines is currently in preparation.

The objectives were:

- To extend and refine existing value and impact methodologies
- To assess the usefulness of multiple methods of evaluation (quantitative and qualitative)
- To evaluate the effectiveness of various training approaches

- To develop guidelines on the methods for management and evaluation of virtual outreach services
- To develop research and evaluation skills among information practitioners through active involvement in the project.

Literature review

The development of networked information services has meant that groups of health professionals and health consumers whose needs have been previously been difficult to meet can now be provided with services. Growth in provision of services to dispersed health professionals, or to those working in remote rural areas, has been rapid. Easier access to information does not mean that users will make use of services provided, and a review [1] of the information needs of rural health professionals suggests that health librarians need to make sustained efforts to convince this group of the benefits of using information services, and thus change their information behavior. Experience of projects in a rural setting suggests that users value the services provided [2], but that training must be an important part of such projects [Ibid] [3] [4] [5]. Indications from a follow-up outreach project [6] suggested that services need to be tailored to meet the needs of particular groups, and that ‘readiness’ for outreach was affected by greater awareness and experience with computers generally.

In the UK, and in Australia, there is a growing trend towards linking information service and evidence based medicine initiatives. Examples include the WISDOM project [7] in one English region, the National electronic Library for Health (UK) [8], and in Australia, the CIAP project [9]. Government policy in the UK has stressed the importance of bridging the health and social care interface [10], and there are initiatives to make social care evidence-based [11]. Evaluation of the impact of virtual

outreach services is complicated by rapid changes in health and social policies, the need to publicize services, and educate the potential users, and the difficulty of marketing to groups whose needs have previously been unmet. Subgroups within that population may have particular needs that are unknown to the service providers.

Methodology

Focusing the study

The VIVOS project drew together several different outreach projects that had been set up by health libraries in acute and community trust settings within the UK National Health Service. Five sites were recruited originally but at a later date two further sites offered to make a contribution to the study.

Since the VIVOS definition of ‘Virtual Outreach Services’ was broad enough to encompass any type of service that enabled healthcare professionals to access information without visiting a physical library building, the range of services studied was quite diverse. Furthermore, given the timescale of the project (one year to evaluate seven services) it was necessary to focus on a specific aspect at each site in order to set reasonable goals.

One of the key objectives of the study was to encourage the development of research skills among library staff by actively involving them in the research process. Meetings and a workshop with representatives from the individual sites took place during the planning stages of the project and decisions such as which particular aspect of a service should be evaluated and the sampling techniques to be used were taken in consultation with these representatives.

As a result of these meetings it was decided that the focus of the individual evaluations should be as indicated in Table 1. [TABLE 1 NEAR HERE]

Evaluation methods

The methods used for the VIVOS study were based on those developed for earlier impact projects, e.g. the Value project [16,17], EVINCE project [18,19], and reflections on assessing the value of information to health professionals [20]. A follow-on study to the Value project, GIVTS [21] made more use of semi-structured interviews and this seemed to be productive in gaining the views of those who might be infrequent users of some information services.

The emphasis was on using a ‘mix’ of evaluation methods (qualitative and quantitative) in order to meet the twin objectives of assessing the value of using multiple methods of evaluation and refining the approaches used in earlier projects.

The methods chosen were:

- Semi-structured interviews (over 90% of which were face-to-face with the remainder by telephone)
- Questionnaires (both postal and email)
- Critical Incident Technique (CIT) (This technique requires respondents to think back to a significant occurrence – such as a recent information need – and helps the researcher to gain an understanding of the event from the perspective of the individual. CIT was integrated into interviews and questionnaires at some sites) [22]

- Vignettes (Vignettes were used in interviews only. This technique involves using a hypothetical scenario to ascertain an interviewee's approach to solving an information-seeking problem.) [23,24]
- Cost study (To determine the monetary benefits – in terms of staff time saved – of remote access to databases. This was conducted at one site using data from questionnaires and was led by a health economist)

Table 2 shows the 'mix' of methods used at each site (North Thames is not included in the table since the VIVOS team carried out analysis of existing data at this site).

[TABLE 2 NEAR HERE] The choice of methods was made after discussion with the site representatives and took account of what would be practical. Vignettes and CIT were not used in conjunction with each other as it was thought that they would make the interviews too long and tiring for the participants. A key factor in the design of the survey instruments – and indeed a key challenge for research staff throughout the project – was to make the survey instruments relevant to the individual services whilst structuring them so as to allow common themes to be identified across all sites.

Qualitative data were analyzed using the NUD*IST 4 software package, with SPSS and Excel used to analyze quantitative data.

Two workshops were held for library staff involved in the project. The initial workshop provided an opportunity to share experience and help plan the scope of the project work at each site. After the empirical research was completed, a workshop was held to invite feedback from library staff on the draft report and to investigate project-management issues related to the development of these projects. About 18 months after completion of the project, the library staff were contacted again, to find out how

the projects had progressed and thus help determine the outcomes of participation in the VIVOS project.

Sampling

The guiding principle of the sampling was to minimise bias. This proved to be more easily achievable at some sites than others. The questionnaires at Leicester, West Suffolk and Exeter were sent out following a process of stratified, randomised sampling to ensure that a representative range of views was canvassed. At Salford & Trafford all trainees who had attended training sessions were either interviewed or received questionnaires. Some members of staff who had not received training were also interviewed with a view to assessing whether the cascading process was working effectively. South Humber interviewees were randomly selected from lists of registered service users though the sample was stratified to represent the range of job roles on the lists. The interviews in Cornwall and West Suffolk were arranged through library staff who were encouraged to make random selections but including a range of job roles. At this point it became more difficult for the researchers to ensure lack of bias and in fact some West Suffolk interviewees were classed as ‘selected-directed’ having been chosen by library staff because of their support for the Pink Book.

Table 2 gave details of the number of interviews per site and the number of questionnaires sent out. Table 3 [TABLE 3 NEAR HERE] shows the number of interviewees by job type across all sites.

Effort was concentrated on obtaining as large a number of interviews as possible, which meant that little time could be devoted to following up the questionnaire

surveys. The lowest response obtained to the questionnaire survey was 4 per cent (an email survey of medical students). The response rates for the postal questionnaires were 35% at West Suffolk, 39.4% at Leicester, 44% at Exeter and 46% at Salford & Trafford.

Limitations of the methods

The research team was able to make use of similar, though not identical schedules and questionnaires at each site. A major problem was the logistics of arranging and conducting interviews at so many different sites, particularly when this required traveling to dispersed locations to meet health professionals in their workplace.

Although the original sampling aimed for a representative number of service users, at some sites there were a disproportionate number of interviewees from a particular professional group. This was mainly due to the difficulties of contacting some types of professionals.

The attempts to reach medical students through an e-mail questionnaire provided such a poor level of return (4 per cent) that the data could not be included in the analysis.

The comparatively low response rates to the postal questionnaires could be attributed to the length of the questionnaires (which were intended to complement interview data), as well as time constraints on busy professionals. At the sites where evaluation of training was the focus, some interviewees had received training just prior to the survey work, while others had been trained for some time but had had little opportunity to put their skills into practice due to delays in the implementation of the networking. This limited some aspects of the evaluation of training.

Management and evaluation of virtual outreach services

From the discussions at the post-project workshop and from the results of the individual site evaluations, several factors that could affect the sustainability of such projects were identified. Several of these factors reflect elements of what many management theorists term the 'truth, trust, love and collaboration' model of organizational change [25]. This model, or more correctly, collection of models, stresses the importance of purpose, establishing trust and open communication, leadership and responsibility, and the need to maintain momentum and morale.

Having a clear purpose

Unsurprisingly, one of the critical success factors identified at the workshop was the need for a clear goal. Although flexibility of approach is necessary to cope with the unpredictable nature of projects that require participation from a variety of stakeholders, there must be an identifiable and attainable long-term 'superordinate' goal [26] or 'vision'. This vision has to be communicated to the users. That this had been achieved was apparent in the fact that high motivation was noted across the spectrum of job-types and working environments, in the enthusiasm to attend training courses and in the fact that several interviewees were keen to develop their skills outside working hours, as indicated by the following comments:

'I am very interested in auditing the work we do. I am also keen to base our practice on good clinical evidence.' [Nurse]

'And for me it was such a great achievement, to roll all that together just seemed like something that I would never ever, ever be able to do...Because I am a doer, I am not

a writer or a thinker, I am a hands on person really, so it was a great achievement really.' [Nurse]

Integration with the local environment: building trust and communication

A recurrent theme, when comparing implementation strategies was the amount of effort required to tailor services to the local working environments. For example, at one site training was carried out in the workplace, and the content of each session pitched to the participants' level of competence and experience. Hardcopy evidence-based bulletins in South Humber featured 'hot topics' with strong local relevance.

Virtual outreach projects cannot exist in isolation and workshop participants noted the benefits of a supportive institutional culture that encourages staff development and recognizes that the library has a role in 'lifelong learning' agenda' – i.e. that the library contributes to 'education' rather than simply supplying training courses. Full engagement of stakeholders is essential and responsibilities must be clear, with service level agreements set up if appropriate. At the post-project workshop, the library teams agreed that good communication with stakeholders, e.g. IT departments, was a key factor in the success of their projects, although it had not always been easy to achieve.

Motivation of library staff themselves should also be nurtured with involvement in the change management process and consistent support at the home base. This is equally appropriate for staff members not directly involved in the project but who may have to take on extra responsibilities. Their awareness and training needs should be identified and met to prevent enthusiasm waning.

Raising awareness and sustaining motivation

Interviews with users revealed widespread appreciation of the skills and support provided by librarians, but it was felt that their services could be more widely advertised. One of the most effective methods of promoting services appeared to be the recommendation of satisfied users who went back to units and enthused about library services to colleagues, confirming the wisdom of the approach used in the Clinical Information Access Project (NSW, Australia) where clinical representatives are used to ‘spread the message’ [27]. For example:

'I found that a lot of colleagues don't actually know much about database. So what I did was, having been in touch with the library and having used it myself, I have in turn... spoken to my senior manager...and she has in turn initiated group sessions...of going to the library and people being trained up to a standard.' [Nurse]

'I realized that there was a resource there that I could use, and I have used it again and again since then. But...I can't go around other surgeries and spread the gospel...people need to be told somehow. That there is a resource there, it is a brilliant resource and it must cost the health authority thousands and thousands to keep it up-to-date, but do people use it? So I, I think they (librarians) need to sell themselves a bit more, do a bit of a PR job themselves.' [Community Based Manager]

‘Spreading the gospel’ was behaviour typical of a group of interviewees termed ‘enthusiasts’ by the researchers. Whilst carrying out the qualitative analysis it became clear that interviewees tended to fall into one of three categories relating to their

attitudes to and acceptance of new technologies and services. The researchers named the three categories ‘enthusiasts’, ‘discoverers’ and ‘pre-germinators’.

The characteristics of the three groups were noted but further analysis would be required to establish the proportional and demographic representation of each group within the sample. Even with further analysis it would be difficult to draw conclusions about proportions and demographics because the categories emerged from qualitative interview data that are not easily quantifiable. Furthermore it is likely that the results would be skewed by the fact that many of the participants were self-selecting in that they had chosen to attend training sessions or had registered for services.

Studies of the diffusion of innovations have classically divided people into categories of innovators, early adopters, early majority, late majority and laggards [28]. On later reflection the Rogers model could have been applied to the VIVOS data but since the researchers had already constructed the three categories of ‘enthusiasts’, ‘discoverers’ and ‘pre-germinators’ it was decided that these terms should be retained. As the constructs had emerged from the data it would not have been easy to break them down further into the five categories suggested by Rogers. It was also felt that ‘pre-germinators’ had less negative connotations than ‘laggards’ and seemed more appropriate since poor awareness of library resources could be partly due to lack of effective promotion by library staff or lack of support from management.

The ‘enthusiasts’ displayed levels of high motivation and awareness of services. Some suggested that libraries should increase awareness of facilities amongst other practitioners whilst others have actively promoted, or would promote services within

their work environment (as in the examples quoted above). This group combines elements of the change agent as well as the early adopter.

The 'discoverers' identified that exposure to the outreach services had significantly widened their horizons in terms of both actual resources available and the expansion of personal networks. Innovation diffusion theorists have identified five critical characteristics for effecting change: relative advantage, compatibility, complexity, trialability, observability. For the 'discoverers', the relative advantages of using the service seemed clear, and they were learning how to fit the greater access to information into their routines. For example:

'In fact, I was absolutely floored that there was so much information that I could actually then access onto the computer, you know, which at times is brilliant. [Clinical Practitioner]

'One of the things I have gained from the course I suppose that wasn't the main agenda is that I have met the librarians and I know who they are. And, for example, with me having students I have...been able to ring [librarian]...and say "Is it OK if this student comes up and introduce them so that they can use the system?"...and I didn't know anybody before we did the training and so I might not have felt quite so...confident in doing that.' [Nurse]

The 'pre-germinators' were more akin to the laggards of the diffusion of innovation theory and were unaware of available services, or in some cases did not realize they were entitled to access them. This is not necessarily because they have no information

needs, and it is possible that wider promotion of information services by library staff could stimulate growth in their awareness and motivation. An unanticipated outcome of the VIVOS study was that in some cases it helped awaken interest, particularly as this group seemed to expect that others should take responsibility for making them aware of the benefits, and that reminders would be necessary:

'No, I haven't personally looked at it, but if my admin manager was here she'd probably have hit me by now and said "we have got the Pink Book, it's by the front desk and we use it all the time, and it's only out of ignorance that you don't".' [Nurse]

Comparing the findings of the qualitative evidence with the complementary quantitative cost study of database access conducted for one outreach site suggests that the enthusiasts are very visible service users, and that they constitute the group for whom usage of the networked databases substituted in whole or part of usual use of the library. Desktop access meant time-savings (and cost savings in staff time) if these users are taking less time to retrieve information they need. From the cost study, the 'discoverers' were the new users. This group consists of those who previously would not have used the alternative library facilities to find information and have been attracted by the relative ease of information use the system provides. What the cost study demonstrated was a highly skewed distribution of usage. Whilst the mean saving associated with using the networked databases was relatively large, that was due to the small number of respondents for whom there were very large cost savings (as they were often senior staff). The median value was therefore much lower, by a factor of around 26 times less. The 'discoverers' are learning to use the system, their usage may be infrequent and, from the economic perspective their usage may incur

costs to the health service as they are substituting time spent in health care for learning to search effectively, although that investment in time should reap benefits later.

However high the level of motivation among users and library staff at the start of a project, maintaining it can be difficult. This is especially true when services are faced with challenges such as the delayed rollout of IT equipment, lack of ring-fenced time for health professionals to carry out research activities or a perception that such activities are only appropriate for structured continuing professional development. Infrequent use of services means that skills gained at a training session are easily forgotten and disillusionment can set in.

'I think you have got to negotiate time, we don't actually have time built in, and I know a few of us have suggested that professionally there should be time for reading of whatever sort, and doing this sort of thing.' [Clinical Practitioner]

Continued support for users

Another common theme across the projects was the need for continued support for the users. Post-training top-up sessions were introduced in one outreach service, in response to perceived need to respond to queries that arose when users started to practise on their own. At other sites, a 24-hour help-desk service was being considered to solve this need for ongoing support. Another approach was that of cascade training, with those trained expected to cascade skills to their colleagues. Observations suggested the barriers to successful cascading of training included low levels of confidence, lack of time, and logistical problems relating to a lack of IT

equipment. The lessons learned from this indicate that if trainers do intend a cascading process to take place they should monitor it and perhaps actively pump prime it in the initial stage.

Post-project reflections

The VIVOS evaluation contributed to the review process of the participating projects, and librarians at the second workshop commented that added value came from involvement in a wider study that raised the profile, and hence awareness, of their projects at local and regional levels. A later set of knowledge management projects has taken an action learning approach to help support their evaluation [29].

After completion of VIVOS, librarians involved were invited to comment on the long-term outcomes of participation in the evaluation. Eighteen months later, the virtual outreach services have evolved in different ways, and, while it is impossible to attribute some outcomes directly to working within VIVOS some benefits seem clear (Table 4).

[TABLE 4 NEAR HERE]

Organizational changes in the health service since the formal completion of the VIVOS project mean that some of the library service project managers are no longer in the same post, and that the remit and focus of the projects have evolved to accommodate new policy requirements. Nevertheless, one of the main benefits was the ability to provide evidence, based on the evaluation findings of more than one project, to senior managers to support funding for such service developments. The methodology has been adapted and applied in later evaluations of database outreach projects, and the cost analysis approach was used in the evaluation of the National

electronic Library for Health. Several of the librarians now have greater responsibilities for their own research and evaluation projects.

Conclusions

Several of the objectives for the VIVOS study focused on assessing the appropriateness of multiple methods of evaluation for value and impact studies of this type and on testing methods used in previous research (e.g. vignettes and CIT) in different settings. It was hoped that the resulting set of methods (all survey instruments were included in the project report) could be adapted for use by other virtual outreach projects wanting to evaluate their service. Using a mix of methods proved to be valuable in terms of triangulation and the interviews with users were particularly enlightening although they required much time and effort to arrange and analyze. Evaluation on the scale of the VIVOS project might not be feasible for all outreach services.

The findings suggest that it is necessary to keep the new users motivated, and that their involvement needs to be encouraged, in some way or another, particularly if these new trained users are meant to cascade their skills to colleagues. Library staff may need to ensure that they take advantage of suitable workplace opportunities for maintaining the education and training momentum, in projects such as the development of clinical guidelines and integrated care pathways. The cost study confirmed the dangers of being swayed by any massive increase in service usage that is almost entirely due to a small number of 'enthusiasts'. The enthusiasts can potentially be asked to serve as project champions, and play a vital role in the continued evolution of such projects.

The outreach project staff appreciated closer involvement in the operation of a research project and several of those involved have consolidated those skills in new projects. To involve practitioners in research in this way may add to the time involved for management of the research project, and may mean that the quantity of data collected is less than it might have been for a wholly independent evaluation. On the other hand there are benefits in terms of the quality of the data collected. The main aim should be the implementation of evidence based practice in health librarianship and the VIVOS project provided one perspective on how this might be achieved.

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Table 1 Projects evaluated by VIVOS

Site	Subject of evaluation
Cornwall	<p>A database training programme run as an outreach service in a rural location, originally for staff in community hospitals but later encompassing primary-care practices. A member of Cornwall Library Services staff ran a series of group training sessions at the trainees' place of work to introduce them to the databases available via the library Web page and to give them a basic grounding in online search skills.</p>
Leicester	<p>Use of a feature of the Trent Futures project giving remote access to NISS Biomed databases through the issue of Athens passwords to staff at Leicester Royal Infirmary. The VIVOS team also surveyed staff and students from the Faculty of Medicine and Biological Sciences at The University of Leicester who have access to the service through the academic network.</p> <p>[12]</p>
Salford & Trafford	<p>A three-day training programme, for the e-STABLISH project. This project provided primary-care and community healthcare staff at twelve selected primary-care sites with access to evidence-based sources via PCs installed at their practices [13]. The training sessions were attended by groups of representatives from each practice who were asked to cascade the training to other members of staff. The training covered an introduction to</p>

	evidence-based healthcare as well as critical appraisal and searching skills.
South Humber	Use of the bulletin 'evidence matters!', a regular hardcopy digest sent out to local primary-care and community staff alerting them to topical issues in clinical effectiveness and evidence-based practice. The investigation also looked at access to the CINAHL database and the information-related problems faced by nursing staff.
West Suffolk	Use of The Pink Book developed by library staff at the West Suffolk Hospitals' NHS Trust. This was originally a hardcopy directory of local information for primary-care clinicians but at the time of the evaluation was available as a CD ROM with a Web-based version in preparation. The local focus remained but the content had expanded to reflect changes in practice and to include other features such as guidelines and protocols. [14,15]
Exeter	Use of a Website set up by Exeter Medical Library. This Website had been set up as a 'homegrown' solution to the problem of meeting the needs of staff based a long way from the library itself. The Website was initially a guide to the library with access to the catalogue but had expanded to include electronic journals and textbooks, hotlinks and access to databases.

North Thames	Additional data analysis of the results of an evaluation previously carried out for an existing database access project.

Table 2 Research methods used by the VIVOS team

Site	Number of interviews conducted	Number of questionnaires despatched	Use of vignettes	Use of CIT	Cost study
Cornwall	26	–	Yes	No	No
Leicester	35	175	No	Yes	Yes
Salford & Trafford	17	43	Yes	No	No
South Humber	22	–	No	Yes	No
West Suffolk	37	100	No	Yes	No
Exeter	–	200	No	No	No

Table 3 Number of interviews conducted with interviewees from different job roles

Job Role of Interviewee	Number Interviewed
Allied Health Professional (e.g. Physiotherapists/Occupational Therapists/Nursery Nurses/Hospital-Based	22

Social Workers/Dietitians)	
Nurse	21
Senior Clinical Practitioner (Consultants/Dentists)	13
Community-Based Management (Practice Managers/PCG or PCT Managers)	12
Community Nurse (Practice Nurses)	10
Clinical Practitioner (Speech Therapists/Pharmacists/Psychologists/ Radiologists)	9
Primary Care Clinician (General Practitioners)	9
District Nurse	8
Health Visitor	8
Administration staff (e.g. Practice Receptionists/Resource Officers/Clerical	7

Officers/Ward Clerks)	
Training-Grade Clinician (e.g. Senior House Officers, Specialist Registrars, Vocational Trainees)	5
Midwife	4
Health-Related Research Officer	2
Hospital-Based Management	2
Teaching Post	2
Community-Health Management (Community Health Council representative)	1
Nursing Management	1
Research Management	1
Total Interviews	137

Table 4

Project objective	Post-VIVOS progress
Extend and refine existing value and impact methodologies	Methodologies developed in VIVOS applied to evaluation of the National electronic Library for Health Evaluation work extended to primary care at one site
Assess the usefulness of multiple methods of evaluation (quantitative and qualitative)	Methodologies developed in VIVOS applied to evaluation of the National electronic Library for Health
Evaluate the effectiveness of various training approaches	The VIVOS evidence supported outreach service managers in justifying their need for trainers and for particular training approaches, as well as indicating the need for a 24/7 approach to support One of the outreach service managers now has greater responsibilities in education and training for clinical and library staff.
Develop guidelines on the methods for management and evaluation of virtual outreach services	To be developed as a dissertation project for a postgraduate student

<p>Develop research and evaluation skills among information practitioners through active involvement in the project.</p>	<p>Experience informed the preparation of a research proposal (successful) on community health information</p> <p>Experience has helped guide further development of collaborative research frameworks</p> <p>VIVOS findings used in a dissertation prepared by one of the site staff involved.</p>
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